



EPA
VICTORIA



Local Government – Guide to preventing harm to people and the environment

Publication 1821.1 May 2021

Includes information about
the new environmental laws



Acknowledgements

Environment Protection Authority Victoria (EPA) gratefully acknowledges the industry groups, local councils and government agencies that contributed to the development of this guide.

We thank everyone for their contribution and commitment to keeping Victoria prosperous and liveable by preventing and reducing harm from pollution and waste.

Disclaimer

The information in this publication is for general guidance only. It does not constitute legal or other professional advice and should not be relied on as a statement of the law. Because it is intended only as a general guide, it may contain generalisations.

You should obtain professional advice if you have any specific concern. EPA has made every reasonable effort to provide current and accurate information, but does not make any guarantees regarding the accuracy, currency or completeness of the information.

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EPA acknowledges Aboriginal people as the first peoples and Traditional custodians of the land and water on which we live, work and depend. We pay respect to Aboriginal Elders, past and present.

As Victoria's environmental regulator, we pay respect to how Country has been protected and cared for by Aboriginal people over many tens of thousands of years.

We acknowledge the unique spiritual and cultural significance of land, water and all that is in the environment to Traditional Owners, and recognise their continuing connection to, and aspirations for Country.



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1. Introduction

Councils enable the economic, social and cultural development of the municipal areas they represent. They support individuals and groups, and provide a wide range of services to the community.

EPA acknowledges the unique role of [local government](#) as both a duty holder¹ and joint regulator of Victoria's environment protection laws.

This guide is intended for **councils as a duty holder** under the *Environment Protection Act 2017*² (EP Act), where they are engaging in an activity that may give rise to risks of harm to people or the environment. References in this guide to 'you' or 'your' are to the council as the duty holder.

From 1 July 2021, new environment protection laws in Victoria require all businesses and individuals to take proactive steps to [manage risks](#) of harm from pollution and waste. This includes requirements under the EP Act and [Environment Protection Regulations 2021](#) (EP Regulations).

By preventing harm and complying with the law, you keep your community safe, [lower your environmental impact](#) and potentially [save time and money](#).

Purpose of this guide

This guide includes information about how to manage your risks, including examples of how this can be done using a simple four-step process.

This guide provides an overview of your legal obligations under the EP Act, including the [general environmental duty](#) (GED) and highlights parts of the EP Regulations that may apply to your activities.

To help you work out which of your activities have the most potential to cause harm, this guide contains a list of common hazards, plus information about managing waste, contaminated land and noise. This guide will not tell you what specific controls to put in place to manage your risks – it links to guidance which has information about controls, and you can decide what best suits your circumstances. It also has a list of resources and where to go for more help.

Note: Refer to the [Waste and recycling sector guide](#) (publication 1825) if you operate a waste transfer station, landfill or material recovery facility.

Councils may manage the following (note, this is not a comprehensive list):

- libraries
- public open spaces such as parks and ovals
- streetlights
- local roads
- community halls
- sporting facilities
- public pools
- waste transfer stations
- landfills
- material recovery facilities.



The **EP Act** outlines your broad duties. The **EP Regulations** support the EP Act and help address some risks of harm that need further controls. This includes specific requirements for particular hazards, where appropriate.

Throughout the guide, there are specific references to regulations (for example, reg 16) or sections of the EP Act (for example, s80) if you would like to refer to the legislation for the provisions in full.

¹ Duty holder refers to any person who is engaging in an activity that may give rise to risks of harm to human health or the environment from pollution or waste.

² *Environment Protection Act 2017* as amended by the *Environment Protection Amendment Act 2018*.

2. How to manage your risks

As a duty holder, it is your responsibility to understand and manage the risks of harm from pollution and waste to people and the environment from any work you do.

In straightforward situations, managing risks will involve thinking through your activities and taking simple steps to avoid harm. For example, making sure your rubbish goes in the right bin, and chemicals don't go down stormwater drains and into our waterways.

In larger council-operated businesses or those that carry out a lot of different activities with greater risks of harm, more complex systems, procedures and documentation may be required.

Use these four steps to help you manage your risks:

Step 1 – Identify any hazards from your business activities that could cause harm.

Step 2 – Assess the risk, based on the likelihood of the hazard causing harm, and the consequence of that harm.

Step 3 – Implement suitable control measures, based on what is reasonably practicable for your business, with the aim of choosing the highest level of protection and reliability.

Step 4 – Check controls regularly to make sure they are working, well maintained, effective and remain the most appropriate option. This process includes monitoring control measures and identifying any changes that may need to be made to improve their effectiveness.



Useful resources:

- [Assessing and controlling risk: a guide for business](#) (publication 1695) – this includes an example of a risk register where you can list your hazards and risks.
- [Self-assessment tool for small business](#) (publication 1812) – check what actions you can take to manage the risks of your business causing harm to people and the environment.
- [Action plan](#) (Appendix A in this guide) – you can use this template to list what actions you can take to improve the way you control risks.

Note: Keeping a risk register or plan can help you demonstrate what steps you have taken to manage your risks.

Risk management examples

These examples show how to use the four-step risk process to manage environmental hazards.

A. Managing risks of chemical leaks and spills

A local council manages a medium-scale depot. The depot typically stores liquids like cleaning chemicals and insecticides, as well as fuel to operate their tools, equipment, and machinery. The council **identifies** all these liquids as potentially harmful.

The council **assess** that washwater and rainfall are a risk because they can collect contaminants as they travel across the site and end up in waterways. This can affect water quality, aquatic life, and ecosystems.

To minimise the potential risk of waterway contamination from washwater and rainfall, the council **implements** a protocol that the staff at the depot undertake at the start and end of each day. This includes checking all chemicals are clearly labelled, tightly sealed, and are not leaking or damaged. It also includes checking the chemicals are stored on an impervious surface within a secondary containment or bunded area. The storage area is away from stormwater drains and potential ignition sources, and is cool, dry, and well-ventilated.

The council refer to safety data sheets and EPA's information on [liquid and storage handling](#) and [solid storage and handling](#) to guide them on appropriate controls for the storage and management of chemicals onsite.

Where possible, chemical wastes are reused. Others are transported and disposed of by an appropriate licensed contractor. Certain types of oils, solvents and other chemicals are collected through recycling programs like [drumMUSTER](#) and [ChemClear](#).

Staff at the depot always wear gloves and a vapour mask when handling chemicals. An inventory of all chemicals is regularly checked and updated and there is spill response equipment onsite.

With regular meetings, training and accessible standard operating procedures, the council is confident the staff at the depot know how to manage chemicals appropriately. This includes what to do if a spill happens, and how to safely dispose of any materials that become contaminated.

The council regularly **checks** controls to make sure they are the most appropriate and to identify if any changes need to be made.



B. Managing risks of animal waste at a pound

A local council manages a small-scale animal pound.

The council **identify** that animal waste like faeces and cat litter can come into direct contact with people onsite or enter drains and waterways. Ingesting or handling food or water contaminated with animal faeces can make people sick.

The council **assess** these risks when designing the pound. For example, animal housing and holding facilities stop water, wastes and urine from passing between individual pens, cages, and modules. All dog pens and exercise areas are separated by a high impervious barrier that is sealed to the floor.



The council **implement** a range of controls. Each pen has individual drainage outlets connected to a completely enclosed drain that is connected to the sewer. Drains at the front of dog pens are enclosed to prevent animals and staff walking through wastewater.

Animal attendants are taught how to check for blockages and how to keep drainage outlets and drains clean. Attendants are also shown how to clean pens, cages, and modules daily, or more often if required.

Animal waste is kept separate from general waste and placed in a holding pit that is clearly labelled. The council document when animal waste is collected and by whom, and only use a waste collection service to pump out and transport it to a facility authorised to accept it. Regular waste collection and cleaning helps prevent odour on and from the site.

The council also regularly **check** controls are working as intended. They record their inspections in a log and ensure animal attendants keep things clean and manage animal waste correctly.

3. Your legal obligations

[New environment protection laws](#) take effect in Victoria on 1 July 2021.

The laws introduce a duty focused on prevention, called the [general environmental duty \(GED\)](#). This duty requires you to put in place [reasonably practicable](#) measures to eliminate or reduce the risks of harm to people and the environment from pollution and waste.

This means you will need to proactively [manage your risks](#) of harm as well as deal with the impacts of pollution and waste after they occur. EPA will work with people to help them understand the law and what they need to do to comply.

You may already manage some environmental risks through your efforts to comply with Victoria's occupational health and safety (OHS) and dangerous goods laws. For example, using and storing chemicals and fuels safely, and keeping your buildings and sites clean and tidy. You may also be familiar with 'reasonably practicable', a term used in OHS.

The core duties in the EP Act are outlined on pages 9 to 13 of this guide.

In some instances, there may be specific requirements in the EP Regulations about how to fulfil your obligations. These are signposted throughout the guide.

EPA's compliance and enforcement approach involves encouragement and deterrence to motivate action. See '**Chapter 5 – How environment protection law is enforced**' for more information.

It's important to note that a breach of the GED could lead to civil or criminal penalties if you are a business or conducting an activity, even if harm has not occurred.

'Reasonably practicable' means you must *put in proportionate controls to mitigate or minimise the risk of harm*.

To show you have thought about what is reasonably practicable, consider these six factors:

1. Eliminate first
2. Likelihood
3. Degree
4. Your knowledge about the risk
5. Availability
6. Cost

The [environment reference standard \(ERS\)](#) takes effect from 1 July 2021. The ERS identifies environmental values the community wants to achieve and maintain. For example, clean water for drinking and swimming, and sound levels that let us sleep at night.

The ERS shows whether environmental values are being met or threatened. It covers four aspects of our environment: ambient air and sound, land and water. Water includes surface water and groundwater.

To find out how the ERS is applied go to epa.vic.gov.au (epa.vic.gov.au/about-epa/laws/epa-tools-and-powers/environment-reference-standard/authorities).


Summary of environmental duties (in the *Environment Protection Act 2017*)³


This legal requirement	Means you have to ...
<p><u>General environmental duty (GED)</u> (s25-27)</p>	<p><i>Understand</i> how your business activities may give rise to risks of harm to people or the environment from pollution or waste.</p> <p><i>Put in place</i> reasonably practicable measures to eliminate or reduce identified risks of harm from pollution or waste.</p> <p><i>Use and maintain:</i></p> <ul style="list-style-type: none"> • plant, equipment, processes and systems in a way that minimises risks (for example, maintain machinery and equipment in accordance with manufacturer's specifications) • systems for identifying, assessing and controlling risks • adequate systems to ensure that if a risk of harm eventuates, harmful effects are minimised. <p><i>Ensure</i> all substances are handled, stored, used and/or transported in a way that minimises risks.</p> <p><i>Provide</i> information, instruction, supervision and training to people engaged in activities to enable them to comply with the GED (for example, undertake toolbox sessions where practicable).</p> <p>Note: It doesn't matter whether an adverse impact on people and/or the environment has or has not occurred. The GED is breached whenever there is a <i>risk</i> of harm not being proportionally managed.</p> <div data-bbox="403 1301 1406 1854" style="border: 1px solid black; padding: 10px; margin-top: 10px;"> <p>If you engage in an activity that involves the design, manufacture, installation or supply of a substance, plant, equipment or structure you must, so far as reasonably practicable:</p> <ul style="list-style-type: none"> - <i>Minimise</i> risks of harm to people or the environment from pollution and waste arising from the design, manufacture, installation or supply of the substance, plant, equipment or structure when used for the purpose for which it was designed, manufactured, installed or supplied. - <i>Provide</i> information to each person about the purpose of the substance, plant, equipment or structure and any conditions necessary to ensure it can be used in a way that reduces the risks of harm. </div>



³ *Environment Protection Act 2017* as amended by the *Environment Protection Amendment Act 2018*

This legal requirement	Means you have to ...
<p><u>Duty to take action to respond to harm caused by a pollution incident (s31)</u></p>	<p><i>Restore</i> the areas affected by a pollution incident to their previous state, so far as reasonably practicable.</p> <p>Should a pollution incident occur, the person engaging in the activity that is likely to, or has, caused harm to human health and/or the environment must take action to clean up. They must restore the affected areas to their previous state, so far as reasonably practicable.</p>
<p><u>Duty to notify Authority of notifiable incidents (s32-33)</u></p>	<p><i>Contact</i> EPA on 1300 372 842 (1300 EPA VIC) as soon as practicable if a pollution incident happens that causes or threatens material harm⁴ to human health or the environment.</p> <p>This applies as soon as the person engaging in an activity that results in a pollution incident becomes aware (or ought to have been aware) of the pollution incident.</p> <p>When notifying EPA, <i>provide</i> information about:</p> <ul style="list-style-type: none"> • the type of the incident, for example, a spill or a fire • where and when it happened • the harm or possible harm • the circumstances in which it occurred, or how you think it happened, and • proposed action to deal with the incident.

⁴ Material harm means harm that is caused by pollution or waste that has an adverse effect on human health or the environment that is not negligible; has an adverse effect on an area of high conservation value or of special significance; or results in, or is likely to result in, costs in excess of \$10,000 or a higher amount prescribed by the EP Regulations being incurred to take action to prevent or minimise the harm or to rehabilitate or restore the environment to the state it was in before the harm.

This legal requirement	Means you have to ...
<p><u>Duty to manage contaminated land (s39)</u></p>	<p><i>Minimise</i>, so far as reasonably practicable, risks of harm to human health and the environment arising from contaminated land (vacant or occupied), including groundwater, under your management or control.</p> <p><i>Investigate</i> further and undertake an assessment to understand the risks of the contamination.</p> <p>Note: A qualified environmental consultant, or EPA-appointed environmental auditor who specialises in contaminated land, can assist you if required.</p> <p><i>Provide</i> and <i>maintain</i> measures to minimise risks of harm to human health and the environment, including undertaking clean up activities, where reasonably practicable.</p> <p><i>Provide</i> adequate information to any person who might be affected by the contamination. This includes adjacent landowners if contamination is migrating offsite. Adequate information includes information about the contamination, the results of any investigation and risks of harm to human health or the environment.</p> <p>This duty applies regardless of who caused the land or groundwater to be contaminated or when contamination took place. It also applies regardless of whether EPA is aware of the contamination or has issued any notices.</p>
<p><u>Duty to notify of contaminated land (s40)</u></p> <p> regs 8-15</p> <p>For more information, see Chapter 8 – Contaminated land in this guide.</p>	<p><i>Contact</i> EPA on 1300 372 842 (1300 EPA VIC) as soon as practicable if the land you manage or control is contaminated by notifiable contamination (as set out in the EP Regulations). This includes contamination to groundwater. EPA will publish guidance on the duty to notify in 2021.</p> <p>This duty applies as soon as the person/s who manages or controls the land becomes aware (or ought to have been aware) of the contamination, regardless of when the contamination took place.</p> <p>The duty is intended to expand EPA’s knowledge about contaminated sites in Victoria.</p>

This legal requirement	Means you have to ...
<p><u>Duties relating to industrial waste</u> (s133-137)</p> <p> regs 60-64</p>	<p>Ensure industrial waste is deposited or received at a 'lawful place' – this means a place or premises authorised to receive that waste. This requirement applies to producers, transporters and receivers of industrial waste.</p> <p><i>Obtain</i> the consent of the permission holder, occupier or person in management or control of the place authorised to receive the waste before you deposit it.</p> <p><i>Take all reasonable steps</i> before giving up management or control of industrial waste to another person for the purposes of transport. This is to ensure it will be safely transported to an authorised place. Reasonable steps include (but are not limited to):</p> <ul style="list-style-type: none"> • <i>identifying and classifying</i> the type of industrial waste • <i>describing</i> the industrial waste to the person collecting, consigning, transferring or transporting the industrial waste for disposal • <i>checking</i> that the place the transporter is planning to take the industrial waste can lawfully receive that waste. <p>Note: If you are a facility receiving industrial waste, you must be authorised to receive it.</p>

This legal requirement	Means you have to ...
<p><u>Duties and controls relating to priority waste (s138-141)</u></p> <p> regs 65-70</p> <p>For more information, see Chapter 7 – Waste management in this guide.</p>	<p><i>Classify</i> the priority waste you manage or control in accordance with the EP Act and EP Regulations.</p> <p><i>Take</i> all reasonable steps to ensure any priority waste you manage or control is contained so it can't escape and is isolated to ensure resource recovery remains practicable. Note: This requirement applies to producers, transporters and receivers of priority waste.</p> <p><i>Provide</i> to the person who collects, consigns, transfers or transports the priority waste, information (where reasonably available) about:</p> <ul style="list-style-type: none"> • its nature and type • any risks of harm in relation to the priority waste • any other relevant information necessary for them to comply with the law. <p>Before deciding to dispose of any priority waste to landfill, take all reasonable steps to <i>investigate</i> if you can re-use or recycle the priority waste. Also investigate how you can avoid producing or generating similar waste in the future.</p> <p>Some ways you can investigate alternatives to waste disposal include (but are not limited to):</p> <ul style="list-style-type: none"> • considering EPA guidelines or other relevant publications • considering the availability of any relevant technology used in resource recovery • consulting with someone with relevant expertise and/or industry associations for further guidance.
<p><u>Duties and controls relating to reportable priority waste (s142-143)</u></p> <p> regs 71-85</p>	<p><i>Record</i> and <i>notify</i> transaction details relating to reportable priority waste in accordance with the EP Regulations. You must do this via EPA's electronic waste tracker tool, which will replace electronic waste transport certificates in 2021.</p> <p>Note: Reportable priority waste is a subset of priority waste and carries the highest level of control. It is reserved for waste types with the highest levels of risk.</p> <p>If you <i>transport</i> reportable priority waste, <i>ensure</i> you have the relevant permission. If someone transports reportable priority waste on your behalf, <i>ensure</i> they have the relevant permission.</p>

Additional obligations that might apply to your specific activities

In addition to duties under the EP Act, the EP Regulations might also apply to your activities.

The EP Regulations help address some risks of harm that need further controls. This includes where there is known risk of mismanagement or there could be significant impacts on human health or the environment.

In some instances, EP Regulations may also be necessary:

- for the legislation to function
- when duty holders need greater certainty or consistency to comply with the duties listed in the table on the previous pages.

As well as the EP Regulations relating to permissions (page 16), waste (page 29), contaminated land (page 33), and noise (page 36), consider whether any of the following apply to you:

- Certain **chemical substances** must not be processed, stored, or used unless you have notified EPA of the intention to do so, and EPA has given you notice that the activity may be undertaken. These substances generally comprise chlorofluorocarbon (CFC) substances that destroy our ozone layer (reg 102).
- There are obligations relating to the emission of some **toxic substances** and their levels. Facilities that have activities associated with one or more of the subset of [ANZSIC codes](#) for the [National Pollutant Inventory](#) (which tracks certain pollution across Australia) are required to report on their emissions and transfers if thresholds are exceeded (regs 103-108). For local government this may be solid waste collection services.
- If you use [methyl bromide](#) (for example, for fumigation for pest and disease control), you must, so far as reasonably practicable, replace it with an alternative substance or technology. If it is not reasonably practicable to replace it, you must eliminate or reduce emissions. For pest and disease control, this can be done by recovering the methyl bromide and returning it to the supplier (reg 111).
- If you hold an EPA operating licence specifying an activity which involves or generates Class 3 substances (such as benzene and nickel; see Schedule 4 of the EP Regulations) you must eliminate or reduce the generation and emission of those dangerous substances so far as reasonably practicable (reg 112).
- It is an offence to discharge or deposit waste produced or located on a vessel into surface or marine waters (reg 132). A vessel means a boat, ship or any water-going vehicle.
- The sale and provision of certain [plastic bags is banned](#) (regs 133-134).
- Motor [vehicles that emit visible smoke](#), or exceed exhaust and noise limits must not be used or sold (regs 135-149). It is an offence to sell a motor vehicle that is subject to a vehicle testing notice (regs 156-158).

- If you have an onsite [wastewater](#) management system, reasonable steps must be taken so it doesn't pose a risk to people and the environment. It must be maintained in good working order and not overflow. For example, make sure it's not overloaded, because this can cause blockages, runoffs, spills or leaks. There are also duties in relation to providing information on correct operation and maintenance, notifying council if the system poses a risk to human health or the environment, or is otherwise not in good working order, and keeping maintenance records. (regs 159-163).

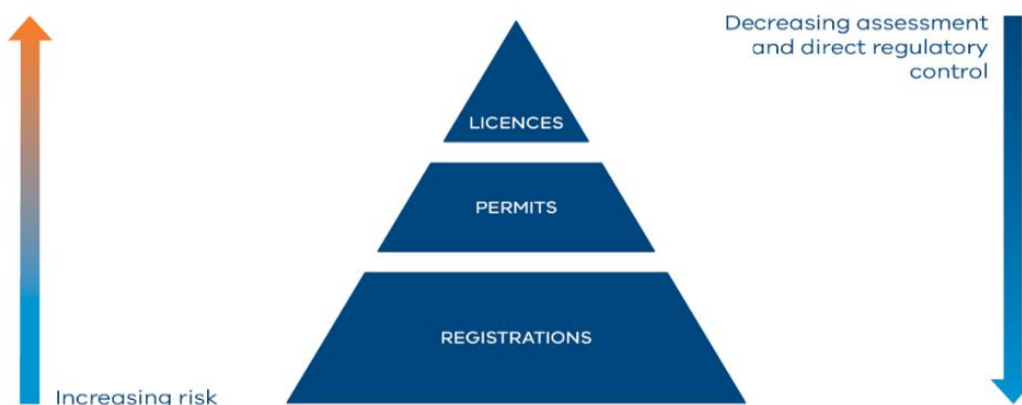
Note: Councils administer permits for the construction, installation or alteration of onsite wastewater management systems. Councils may also take enforcement action for breaches of onsite wastewater management systems permit conditions (reg 171).

See the EP Regulations at epa.vic.gov.au/about-epa/laws/new-laws/subordinate-legislation.

4. Permissions

Under the new environment protection laws, EPA will issue [licences, permits and registrations](#). These are collectively referred to as 'permissions' (regs 16–42) and work with the general environmental duty. They ensure certain standards and conditions are met across a range of activities.

The nature of your activities determines if you need a permission, and the level of control that needs to be put in place. Permissions are set by Schedule 1 of the EP Regulations (see the table on the next page for examples and **Appendix B: Prescribed permission activities**).



Licences – are for prescribed activities that need the highest level of regulatory control. Applications involve a detailed assessment. Licences granted will include customised conditions that EPA regularly checks compliance with.

There are three types of licences: pilot project licence, development licence, and operating licence. The type of licence you may need will depend on your activities:

- a pilot project licence is for research and development of a new technology or technique
- a development licence is for the design, construction and modification of high risk activities
- an operating licence is for ongoing operational activities.

Permits – are for prescribed activities that are moderate or high risk but low complexity. The conditions of a permit can provide additional direction and clarity about how to manage your risks.

Registrations – are for low-risk prescribed activities. Registrations are automatically granted upon application and may include standard conditions to help you manage your risks.

Applying for an exemption – in some situations, EPA may grant an [exemption](#) from a licence or permit. For example, where an activity has a low risk of harm. If you receive an exemption it may be subject to conditions or specific requirements, which you must comply with or risk facing a penalty (EP Act, s44, s46, s80, s82). Also see information on next page about prescribed permission exemptions.

Examples of what permissions are required

Licence	Permit	Registration
Municipal landfills serving more than 5000 people	Medium-scale waste and resource recovery facilities	Small scale waste and resource recovery facilities
Storing, treating or reprocessing hazardous wastes, including waste chemicals and other reportable priority wastes	Waste transport – including interstate transport of certain wastes	Temporary storage – designated waste, asbestos or biomedical waste
Large-scale waste and resource recovery facilities with high turnover of waste	Constructing, installing or altering an onsite wastewater management system (<i>council administered permit</i>)	Small organic waste processing facilities

For more information, see EPA's [draft Permissions scheme policy](#) (publication 1799), which describes how the three types of permissions work. Details for each permission activity are in Schedule 1 of the EP Regulations (see **Appendix B: Prescribed permission activities**).

Prescribed permission exemptions

In some circumstances, the EP Regulations specify that a person is exempt from the requirement to hold a permission if they can meet certain requirements (regs 37–42). This includes exemptions from:

- a development licence for specified modification works
- an operating licence for specified activities that discharge or deposit waste solely to land or operate below a certain threshold
- a permit for the immediate use of reclaimed wastewater or biosolids where the waste is received from a permitted supplier and used for the purposes and circumstances set out in the supplier's permit.

Fees, assurances and other costs

There are [fees](#) for licences (regs 172–185), permits (regs 186–200) and some registrations (regs 201–203). See the [EPA website](#) (epa.vic.gov.au/for-business/fees/calculate-fees-and-fines) for information about how fees are calculated and how to pay them.

There are other fees relating to the emergency storage and use of waste, [better environment plans](#), applications for accredited consignors, site management orders (to revoke or vary) and for exemption applications (regs 209–214).

Some prescribed activities:

- require payment of an environment protection levy or waste levy (regs 43-52)
- may require submission of a [financial assurance](#) (regs 167-168) to EPA. This is to ensure appropriate funds are available if a cleanup is required, and to prevent the community bearing the cost. There is a fee for review and release of financial assurances (regs 204-205).

These are highlighted in **Appendix B – Prescribed permission activities**.

5. How environment protection law is enforced

EPA compliance and enforcement

EPA works with industry to build knowledge and capability to prevent environmental harm.

We provide businesses with certainty, transparency and consistency. In turn, EPA expects duty holders to take proactive steps to inform themselves and comply with their obligations.

EPA supports compliance with guidance, education, and where appropriate, remedial action. We will strongly enforce the law if the environment or community is deliberately or negligently exposed to harm.

For more information, see EPA's [Regulatory strategy](#) (publication 1800) and [Compliance and enforcement policy](#) (publication 1798).



Who enforces environment protection laws?

EPA has a team of authorised officers (AOs), including environment protection officers and officers for the protection of the local environment (OPLEs), who inspect businesses and premises, provide guidance and advice about compliance, and enforce the law. Councils also have powers to enforce certain environmental laws under the EP Act and EP Regulations. Council officers can hold statutory appointments under the EP Act, such as a litter enforcement officer.

To learn more about how councils work with EPA, see the [EPA website](http://epa.vic.gov.au/about-epa/who-epa-works-with/local-government/litter-and-waste) (epa.vic.gov.au/about-epa/who-epa-works-with/local-government/litter-and-waste).

What happens if I don't manage my risks?

If an EPA AO reasonably believes you are not complying with your duties, they may give you compliance advice or use a remedial tool (see the table below and on the next pages for an overview) or sanction. The aim of this is to address any harm, waste or contamination present and bring you into compliance with the relevant duties.

Remedial tools

Remedial tool	What it is
Compliance advice	<p>This may include information about how to comply with the law, interpret standards and/or other support on how to remedy non-compliance.</p> <p>While an AO will record this advice in a report it doesn't mean you necessarily have to follow the advice if you find another suitable way to comply.</p>

Remedial tool	What it is
Remedial notices	<p>These may be issued where an AO reasonably believes you are not complying with the law or where a harmful or unlawful situation exists.</p> <p>A remedial notice can also function as a formal record that EPA has sought action to remedy a non-compliance. The range of remedial notices include:</p> <ul style="list-style-type: none"> • Improvement notice – requires you to take action to remedy non-compliance. This is EPA’s primary enforcement tool. A notice can request that you proactively address a risk. This means harm doesn’t necessarily have to occur for EPA to issue an improvement notice. • Prohibition notice – requires you to stop an activity that has an immediate risk of harm. It may also require you to do other things to prevent or minimise the harm. • Notice to investigate – requires you to investigate whether: land is or may be contaminated; a pollution incident has occurred; industrial waste is at a place or premises unlawfully; or there is a risk of harm arising from pollution or the depositing, storing or handling of waste. This investigation will determine whether further action needs to be taken. • Environmental action notice – requires you to address the impact of pollution, waste and contamination. It is used when: land is or may be contaminated; a pollution incident has occurred; industrial waste is at a place or premises unlawfully; there is a risk of harm arising from pollution or the depositing, storing or handling of waste; or you haven’t complied with a notice to investigate. • Non-disturbance notice – requires you to stop the movement or prevent disturbance of anything at a place or premises. For example, if an AO believes it is necessary to carry out an investigation into non-compliance. • Waste abatement notice – requires you to address waste that: negatively impacts the public; negatively impacts the proper use of a place; or is a hazard to the environment. It may be issued by EPA officers or councils. It requires you to: conduct a cleanup to remove waste; restore places impacted by waste; modify activities that cause waste to be deposited; or lawfully dispose of waste.

Remedial tool	What it is
Site management order	<p>Used for the long-term management or rehabilitation of contaminated land or to undertake a broad range of actions to manage the risk of harm. It may be used when land is contaminated, or where there is a risk of harm from pollution and waste.</p> <p>Measures required by an order may include installing and maintaining infrastructure, monitoring of contamination on the site and ongoing reporting requirements.</p>
Directions	<p>Issued when an AO believes there is an immediate risk of harm, for example, during an emergency incident.</p> <p>Whether issued verbally or in writing, it is an offence to not follow directions unless there is a reasonable excuse not to.</p>

In certain circumstances EPA may determine that pursuing a sanction is warranted. This may be an infringement notice, enforceable undertaking or penalties determined by a court through civil or criminal proceedings. EPA will publish a policy on sanction powers in 2021.

What are the powers of an EPA AO?

EPA AOs can enter a place or premises to:

- conduct inspections
- assess and monitor compliance with the EP Act and EP Regulations
- determine whether there is a risk to human health or the environment from pollution and waste.

They can:

- examine or test anything at the premises
- take samples away for analysis
- take pictures or recordings if required
- inspect documents
- request information
- take away anything that may be evidence of a breach of the Act.

Anyone at the premises must cooperate with the AO.

There are also circumstances which an AO can enter residential premises.

See EPA's [Compliance and enforcement policy](#) (publication 1798) for more information.

6. Common environmental hazards to be managed in local government

Hazards commonly encountered by councils as a duty holder include:

- air contaminants
- chemical spills
- dust
- odour
- stormwater contamination
- noise
- waste
- wastewater.

See the tables on pages 20 to 28 for information about these hazards, and some examples of what may cause them. This isn't a complete list but gives you an idea of what could harm people and the environment if risks of harm aren't properly managed.

Some of the common sources of harm can impact many different areas of the environment as well as human health. These areas include, but aren't limited to:

- social surroundings (houses, hospitals, schools, playgrounds, public amenities)
- waterways and bays, sources of drinking water for people or livestock
- parks and recreational areas
- areas of public interest and cultural significance
- land or water with identified plant life, animal life, ecosystem or environmental value.






These are also referred to as 'sensitive receptors'.

A single hazard can have multiple risks associated with it that can cause several harmful impacts. For example, poor management of stored chemicals can result in chemical spills, release of air contaminants, and surface water contamination.

Remember that every site is different and may have a unique set of hazards and risks. Putting in place controls to eliminate or reduce identified risks of harm from pollution or waste will help you meet your general environmental duty. Following standards in existing relevant regulatory legislation or codes of practice (for example, OHS) can also indicate that your common sources of harm are being managed appropriately.








Hazard: Air contaminants






Toxic or hazardous materials that are discharged into the air in the form of soot, ashes, fumes, gas, smoke etc.




Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> Uncovered solvents and handling of volatile organic compounds (VOCs) Inappropriate containment of toxic or hazardous materials (for example, gas, vapours and solvents) Operating poorly maintained machinery and vehicles Bulk storage tank failure Equipment leaks (for example, fuels, chemicals) Land clearing and site civil works Demolition and excavation activities (for example, dust, asbestos) Sweeping, cleaning and polishing Improper handling of gases (for example, carbon monoxide, acetylene, methyl bromide) Air emission from waste storage areas 	 Air pollution  Vegetation damage  Human health  Animal health  Dust	<p>Check air quality in Victoria – EPA AirWatch</p> <p>Air pollution</p> <p>Air quality</p> <p>Vehicle emissions and air quality</p> <p>Recommended separation distances for industrial residual air emissions – guideline (publication 1518)</p>

Hazard: Chemical spills

The uncontrolled release of chemicals, regardless of the amount or whether the spill happens indoors or outdoors.



Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> Leaking containers, including chemical storage drums A site layout and design that fails to contain liquids if there is a spill (for example, inadequate bunding) Inappropriate storage and handling of chemicals, solvents, paints, glues and additives Improper application of chemicals Storage of incompatible materials or chemicals Mismanagement of spill kits Spills during decanting of chemicals 	 Water pollution  Land and groundwater pollution  Air pollution  Offensive odour  Human health  Vegetation damage  Animal health	<p>Civil construction, building and demolition guide (publication 1834)</p> <p>Liquid storage and handling guidelines (publication 1698)</p> <p>Solid storage and handling guidelines (publication 1730)</p>

Hazard: Dust Earth or other matter, in fine, dry particles.		
Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> • Operations including sandblasting, jack hammering, drilling, blasting and grinding • Carpentry and woodwork (for example, using medium density fibreboard) • Angle grinding, cutting or shredding materials • Landscaping • Exposed piles of mulch and other bulk gardening supplies • Cement and concrete preparation and mixing • Bricklaying • Masonry work • Uncovered soil and waste stockpiles • Unsealed roads • Transporting soil and loose materials • Demolition activities • Civil earth works (for example, site levelling, including cut and fill) • Contaminated soil disturbance • Sweeping • Poor housekeeping 	 Air pollution  Dust  Vegetation damage  Fire  Human health	<p>Check air quality in Victoria – EPA AirWatch</p> <p>Civil construction, building and demolition guide (publication 1834)</p> <p>Reducing erosion and sedimentation risk: guidelines for industry</p> <p>Recommended separation distances for industrial residual air emissions – guideline (publication 1518)</p> <p>How to control dust from your business</p> <p>Work-based dust examples</p>



Hazard: Odour Gases in the air that can cause an unpleasant smell.		
Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> • Poor storage and stockpiling of waste • Uncontained putrescible / organic waste • Chemicals stored without containment (for example, paints and solvents) • Uncontained animal effluent and sewage, and leaking sewage pipes or faulty septic tanks • Exposed stockpiles of municipal and industrial waste • Fumes from refueling • Stagnant waters • Fumes from machinery exhausts and ventilators, particularly petrol-powered plant, vehicle and equipment 	 Air pollution  Offensive odour  Human health	<p>Odour advice for businesses</p> <p>Recommended separation distances for industrial residual air emissions – guideline (publication 1518)</p> <p>Odour work-based examples</p>

Hazard: Stormwater contamination

Surface run-off from rain and storms that enters our waterways (for example, creeks, rivers, wetlands and bays) can contain pollutants such as sediments, fertilisers, nutrients, chemicals, litter, and human and animal faeces. Stormwater drains do not lead to a treatment plant but connect to nearby creeks, rivers, wetlands and bays.

Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> • Improper disposal and management of cigarette butts, plastic bags and litter • Spills during decanting of chemicals • Contaminated run-off that has been in contact with wastes • Water run-off from exposed land surfaces • Inappropriate storage and handling of waste, including wastewater and soil and loose waste • Leaching of contaminants from uncontained waste and soil stockpiles • Poor management of chemical storage areas • Detergents and cleaning agents (for example, spills, leaks) • Oil, grease and lubricants (for example, spills, leaks) • Sediment run-off and erosion • Inappropriate / lack of containment of washdown water from cleaning of vehicle, machinery and equipment • Old and leaking bunding • Uncontained used water from activities such as concrete works, brick cutting, roof tiling, caulking and rendering 	 <p>Water pollution</p>  <p>Human health</p>	<p><i>Draft urban stormwater management guidance</i> (publication 1739)</p> <p><i>How to prevent water pollution from your business</i></p> <p><i>Civil construction, building and demolition guide</i> (publication 1834)</p> <p><i>How to control erosion and sediment from your business</i></p> <p><i>Liquid storage and handling guidelines</i> (publication 1698)</p> <p><i>Solid storage and handling guidelines</i> (publication 1730)</p>

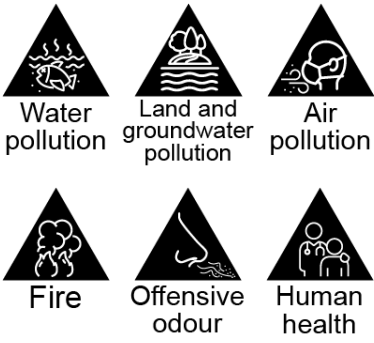
Note: Councils have a dual role in urban stormwater management. They have regulatory functions as well as obligations as duty holders.

Hazard: Noise Unwanted sound (including vibration) that's annoying, distracting or harmful.		
Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> • Continuous use of plant, machinery and power tools (for example, earthmoving machinery) • Sound and vibrations from boring, drilling etc. • Site preparation works and demolition activities (particularly at night) • Site cleanup and dismantling activities • Vehicle movement and beepers • Improper use of radios / speakers • Excessive vibrations and noise from heating and cooling units and fridges 	 	Noise guidance for businesses Noise control guidelines (publication 1254.1) How to reduce noise from your business (publication 1481) Commercial, industrial and trade noise: the law Civil construction, building and demolition guide (publication 1834) Construction noise Transport noise

Note: Councils can regulate residential noise and noise from construction, demolition and removal of residential premises under the EP Act. Guidance for councils as a joint regulator is included in the [Regulating residential noise: local government toolkit](#) (publication 1927).


Hazard: Waste

Any matter, whether solid, liquid, gaseous or radioactive, which is discharged, emitted or deposited in the environment in a way that alters it. This includes unwanted or surplus material, irrespective of its potential use or value.

Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> • Inadequately stored excess/unwanted liquid and solid chemicals and chemical containers • Storing wastes with incompatible chemicals • Uncontained animal effluent and sewage, and leaking sewage pipes or faulty septic tanks • Uncontained putrescible/organic waste • Inappropriately stored packaging and containers • Improper handling and management of hazardous waste, resulting in leaks and spills (for example, paints, solvents, cleaning chemicals, and contaminated spill kits) • Chemical leaks from faulty equipment and machinery • Poor storage (segregation), transport, or disposal of wastes of different types (for example, recyclables, glass, oils and fats, organics, food wastes, single use plastics, e-waste) • Inappropriate management of contaminated soil (including those mixed with asbestos waste), and construction and demolition waste stockpiles 	 <p>Water pollution Land and groundwater pollution Air pollution</p> <p>Fire Offensive odour Human health</p>	<p>Civil construction, building and demolition guide (publication 1834)</p> <p>How to dispose of waste from building, renovation or demolition of your home</p> <p>Managing waste</p> <p>Manage contaminated land</p> <p>How to hire a skip bin: your responsibilities</p> <p>Managing e-waste</p> <p>Waste classification assessment protocol (publication 1827)</p> <p>Waste disposal categories – characteristics and thresholds (publication 1828)</p> <p>EPA will publish information on managing industrial waste in 2021.</p>

Hazard: Wastewater

Any excrement or domestic waterborne waste, or any water that has been 'used' or is in excess and is not wanted for use, whether untreated or partially treated.

Common sources of harm	Possible consequences if risks of harm from pollution and waste aren't managed	For more information, including controls
<ul style="list-style-type: none"> Washing vehicles, tools, equipment and animal housing near waterways without containment or collection of wash waters Inappropriately contained sewage and animal effluent, and sewage pipe leaks Inappropriate treatment or storage of wastewater Inadequately maintained onsite wastewater management system Dust suppression wastewater Excess waste disposal into trade waste or onsite wastewater treatment plant (for example, cleaning agents, pesticides and herbicides, paints and solvents) Uncontained used water resulting from activities including concrete works, brick cutting, roof tiling, caulking and rendering Inappropriately stored water from site dewatering Leachate run-off from uncontained waste stockpiles, including putrescible/organic waste Run-off/leaching from soil stockpiles 	 <p>Water pollution Land and groundwater pollution Human health</p>	<p>How to prevent water pollution from your business</p> <p>Civil construction, building and demolition guide (publication 1834)</p> <p>Liquid storage and handling guidelines (publication 1698)</p> <p>Solid storage and handling guidelines (publication 1730)</p> <p>Waste classification assessment protocol (publication 1827)</p> <p>Waste disposal categories – characteristics and thresholds (publication 1828)</p>

Note: Councils are the sole regulator of onsite wastewater management systems under 5,000L/day under the EP Act and EP Regulations. Guidance for councils as a joint regulator is included in the [Regulating onsite wastewater management systems: local government toolkit](#). If you have a wastewater system at your operations, you must comply with the regulatory requirements.

7. Waste management

It is up to everyone to safely manage their waste. From 1 July 2021, waste generators, transporters and receivers must all make sure waste goes to a place authorised to receive it.

This requirement supports waste reuse and recovery. It also helps to avoid land and groundwater contamination, stockpile fires, abandoned waste, and illegal waste sites.

For some businesses, managing waste may involve simply sorting it into the right bin and keeping it out of drains. For other businesses, it is more complex. Some examples of hazardous waste include asbestos, clinical and medical waste, unprocessed used cooking fats and oils.

Industrial and priority waste

Industrial waste is waste any business produces. This includes any waste transported from commercial, industrial and trade activities, or from laboratories for fee or reward. Kerbside waste that is collected by, or on behalf of a council or waste and resource recovery group is not considered industrial waste until it reaches a transfer station or waste or resource recovery facility.

If your business produces industrial waste, there are specific requirements you will need to meet. If you have high risk industrial waste, more care and controls will be needed.

Follow these three steps to help you comply with the new laws:

- 1. Classify your waste.** Waste must be properly identified and classified so it is clear what duties apply to managing the waste. Most common wastes are listed in Schedule 5 of the EP Regulations. Based on hazard and mismanagement risk, the majority of these have been pre-classified into three types:



- **Industrial waste**, as defined above, includes household waste once it is gathered at a waste facility (such as a transfer station or landfill). Other examples include cement sheeting, concrete, steel, bricks, textiles, plasterboard, and solid food waste.
- **Priority industrial waste** is a higher risk industrial waste. It requires additional controls due to its higher level of hazard, its potential to be mismanaged, or to encourage resource recovery or efficiency. Examples include e-waste, liquid food and beverage processing waste, some industrial wastewaters, septic tank waste, shredder floc, treated timber.
- **Reportable priority industrial waste** is the highest risk industrial waste. It requires the highest level of controls. Only permitted transporters can transport this type of waste. Examples include certain paints and resins, heavy metals such as copper and mercury, strong acids (pH<4), strong alkalines (pH>9) and petroleum hydrocarbons.

Use EPA's Waste Tracker to notify EPA of all reportable priority waste transactions

Waste Tracker logs all reportable priority waste transactions. Examples of waste transactions include when waste moves from producer to transporter, and transporter to receiver. Waste Tracker helps to make sure waste is transported appropriately and taken to a lawful place. You can access Waste Tracker via the EPA portal.

- 2. Arrange for appropriate transport.** Waste must be safely contained during transportation, and the transporter must be provided with sufficient information about the waste. Some waste types have specific containment and isolation requirements. For example, asbestos must be packaged during transportation to landfill.
- 3. Ensure the waste goes to the right place.** All industrial waste must go somewhere lawfully able to receive it, such as a place with an EPA permission. Examples include licensed landfills and waste treatment facilities. Some wastes are banned from going to landfill. This includes liquid wastes, tyres and e-waste. **Note:** If you arrange a contractor to manage your site waste, you still have a responsibility to take all reasonable steps to ensure it goes to a lawful place. For example, you should check that your contractor engages reputable waste operators and ask questions about how your waste will be managed.

Note: EPA will publish more guidance on managing industrial waste in 2021. You can also find useful waste and recycling tips at sustainability.vic.gov.au.



Finding a lawful place to send your waste

A lawful place is somewhere lawfully authorised to receive industrial waste. Often this will be a facility with a permission. Examples include landfills, resource recovery facilities, and transfer stations. When engaging a waste transporter, ask for information in writing that shows where they plan to take your waste and check that the waste transporter is authorised to receive your waste.



Some lower risk waste can be lawfully taken to a place that does not hold a permission. Two other options can provide for lawful place in certain circumstances:

Declaration of use (DoU) – is a tool that supports the safe use and recovery of materials from low-risk waste. It does not apply to material from high-risk wastes, which need a permission. Applying waste to land is only allowed through a DoU for a limited number of wastes. These include:

- commercial garden and landscaping organics that don't contain any physical or chemical contamination
- untreated timber, including sawdust
- natural organic fibrous waste.

Determination – is a tool that allows the safe use of specified types of low-risk waste. This may include processed solid organic waste, manures, fill material and aggregates. EPA makes determinations and sets required specifications for the lawful deposit and receipt of industrial waste, subject to conditions or limitations.

Littering and illegal dumping

[Littering and illegal dumping](#) is a significant problem in Victoria. Common examples of illegally disposed waste include industrial waste, soil, e-waste and packaging. Offences relating to the unlawful deposit of waste covers litter⁵, dangerous litter⁶, waste of more than 50 litres, and waste of more than 1000 litres. EPA and other litter enforcement authorities, including councils, Victorian Police and Parks Victoria, enforce these unlawful deposits (Part 6.3, EP Act).

It is also an offence to distribute unsolicited documents. For example, placing leaflets under a windshield wiper or a poster on a wall without consent of the owner. It is also an offence to damage public bins or drive a vehicle with an unsecured load or make someone else drive such a vehicle (regs 54-59).

For information about litter reports, including monthly statistics, go to the [EPA website \(epa.vic.gov.au/report-pollution/litter-from-vehicles/report-littering/litter-stats\)](https://epa.vic.gov.au/report-pollution/litter-from-vehicles/report-littering/litter-stats).

Also see the [Regulating litter and other waste: toolkit](#) (publication 1927). Although this is intended for litter authorities, it explains the litter and waste laws from 1 July 2021. It also has some ways to prevent and reduce litter and illegal waste dumping.

Accredited consigners

Those who produce industrial waste may want to seek additional advice and assistance if they are unsure about waste obligations. One option is to engage an [accredited consigner](#). An accredited consigner is an appointed professional who has the approval of EPA to classify your waste and can assist you to meet some of your other waste duties.

It is not a requirement to work with an accredited consigner, but it is an option available to you.

⁵ 'Litter' means a quantity of waste that does not exceed 50 litres.

⁶ 'Dangerous litter' means litter that is wholly or partly comprised of one or more of the following: a) oil, fuel, grease, paint or solvents; b) a lit cigarette or a lit cigarette butt; c) glass; d) a syringe; e) any substance, material or other thing prescribed by the regulations.

Providing annual waste collection and recycling information

Councils (or if EPA determines, a group of councils for which a waste and recovery group is established) that provide a kerbside recycling collection service or other municipal materials recovery service, will be required to provide information, including:

- number of premises covered by the service, and the fees charged per premises
- total weight of recyclable material collected by material type
- if the material is sorted, the total weight of each material type sold or sent for secondary use, including energy recovery
- total weight of the residual fraction sent to landfill by material type, if practicable

In order to provide this information, councils are required to ensure that any new or novated contracts requires the contractors to provide that information to the council.

EPA will maintain the confidentiality of this information in most circumstances, especially where commercially sensitive information is provided. There are some cases where EPA can release the information. For example, if any law or court requires EPA to release it.

Note: Providing this information is not a new requirement. Sustainability Victoria and EPA currently receive this information and use it for their recycling reporting.

8. Contaminated land

Land is contaminated if waste, a chemical substance, or a prescribed substance⁷ is:

- on or under the land in a concentration above the background level, and
- creates a risk of harm to human health or the environment.

When land is contaminated, it can cause acute and chronic health problems such as allergic reactions, hypersensitivity, respiratory illness, reproductive problems, cancer, and birth defects. Contaminated land can also harm the environment, for example, the soil, water, and air quality.

Contamination is often the result of past activities. This includes industrial, agricultural, and commercial activities that involved storing and/or moving liquids, chemicals and/or wastes. Council works depots and landfill sites/waste depots are examples of where contamination could impact land.

Contamination is often underground and not seen from the surface of a site. You may suspect land is contaminated based on the site history. Because it can be hidden or invisible, sampling and laboratory analysis is often required to confirm contamination.

What is required at your site depends on the specific circumstances, including the history of the site. EPA will publish guidance on how to manage contamination in 2021.

The key duties that address contaminated land risks and actions you can take to help you comply with the law from 1 July 2021 are outlined in the table below.

Activities which could cause contamination include: asbestos disposal, battery recycling, chemical storage or blending, fuel storage, pest control, bulk consumable storage.

Victoria Unearthed is an online tool which gives access to more information about potential and existing contaminated land.

Contaminated land duties

1. General environmental duty (GED)	<i>Consider the risk of harm regarding the activities you are proposing to engage in. Could anything make contamination worse (for example, exposing someone to the contamination) or involve groundwater that may be contaminated? Activities such as earthworks, resurfacing and major landscaping can uncover contamination that was previously unknown or not detected. You must have systems to identify, assess and minimise these risks. You must also <i>train</i> those involved to identify and respond appropriately to 'unexpected finds' that suggest contamination is present or more widespread at the site. This may include training staff on safety measures for excavating soil, internal reporting processes and types of possible finds. For example, using photographs of what asbestos fragments look like when uncovered in soil and buried infrastructure such as piping.</i>
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⁷ A substance EPA has identified as having the potential to cause harm to human health and the environment.

<p>2. Duty to manage contamination</p>	<p>This duty requires a person managing or controlling land to, so far as reasonably practicable:</p> <ul style="list-style-type: none"> - <i>reflect</i> on direct knowledge (for example, environmental reports) they have about the condition of the land, and - <i>consider</i> indirect knowledge about the potential for contamination to be present (for example, site history, council's own records, and other data such as Victoria Unearthed). <p>(A <u>qualified environmental consultant</u>, who specialises in contaminated land, can assist you, if required).</p> <p>If you know where contamination is or could be present based on available evidence, you have a duty to manage contamination risks.</p> <div data-bbox="951 197 1487 1070" style="background-color: #e1f5fe; padding: 10px;"> <p><i>How to work out whether you are in control of the land</i></p> <p>Persons in management or control of land include those who hold a legal interest in the land, such as:</p> <ul style="list-style-type: none"> • an owner, occupier or lessee, • committee of management (or similar). <p>It may also include persons who hold right of way, use, access or entry onto land (when exercising those rights).</p> <p>The extent of the management or control that a person has over the land will be relevant in considering whether that person has complied with the duty to manage contaminated land so far as is reasonably practicable.</p> </div>
<p>3. Duty to notify of certain contamination</p>	<p><i>Notify</i> EPA of the presence of contamination when you are aware that your land is contaminated in certain circumstances (as set out in the EP Regulations). This applies even if you didn't cause the contamination.</p> <p>The circumstances that make contamination notifiable relate to the contaminants being above one or more investigation levels or guideline values <i>and</i> where that contamination:</p> <ul style="list-style-type: none"> • is exposing a person to that contamination, or • has entered adjacent land from your land. <p>Guidance to assist you figure out whether you need to notify EPA will be published in 2021.</p> <p>A qualified environmental consultant can help you work out what is notifiable. They can advise you on information (for example, reports and investigations) you have about the nature and extent of the contamination. You don't need to start an investigation purely for the purposes of figuring out if you need to notify EPA unless you strongly suspect such circumstances are present. This situation is more likely to arise as you fulfill your duty to manage contamination.</p>

The duties outlined above sit within a broader risk management and response scheme under the EP Act. They are explained in more detail on page 9-12 of this guide. Land contamination issues will also continue to be addressed under other regulatory processes, in particular the *Planning and Environment Act 1987* and the *Environment Effects Act 1978*.

For more information, see EPA's [Contaminated land policy](#) (publication 1915).

Environmental audits – Under the laws, an environmental audit replaces the 53V and 53X audit types. At the end of the audit, the auditor must prepare an environmental audit statement and an environmental audit report. For more information see the [EPA website](http://epa.vic.gov.au/for-business/find-a-topic/environmental-audit) (epa.vic.gov.au/for-business/find-a-topic/environmental-audit)

9. Noise

From 1 July 2021, environment protection laws require anyone, including council, who engages in an activity that creates noise which may be harmful to people or the environment to manage those risks of harm. Noise is defined as both sound and vibration.

This is regardless of whether the noise you are trying to prevent and/or control has a legally prescribed limit. The general environmental duty (GED) requires you to eliminate or minimise the risks of harm from your noise so far as is reasonably practicable.

There is a greater risk of harm from poorly managed noise when it happens near homes, schools, hospitals, and other noise sensitive areas⁸.

You must make sure your business doesn't emit **unreasonable** or **aggravated** noise.

The EP Regulations will prescribe what is unreasonable noise from commercial, industrial and trade premises including sites operated by a council. The EP Regulations will also set the levels at which noise is considered aggravated.

The EP Regulations will not set operating hours for businesses. Instead, the [Noise Protocol](#) sets noise limits and methods to assess the noise for the purpose of the EP Regulations.

The noise emitted from the premises is unreasonable if it exceeds the noise limit for the relevant time of day when measured in a noise sensitive area. The noise limits are lower at more sensitive times, such as at night.

The EP Regulations also cover music from entertainment venues and outdoor events, including those on council-owned land, such as parks and reserves. There are standard operating hours for outdoor entertainment venues and events. A permit is required for some activities that emit music noise. For more information about permit conditions, see the EPA website.

Some noise sources are not assessed using the EP Regulations. This includes music, voices, and noise from other sources such as aircrafts, emergency equipment and lawnmowing (for the full list, see reg 117).

However, under the EP Act, unreasonable noise is noise that is unreasonable regarding:

- its volume, intensity or duration
- its character, the time, place and other circumstances in which it is emitted
- how often it is emitted, or
- any prescribed factors in the EP Regulations.

Unreasonable noise using the above factors can be applied to any noise, including where the noise is not assessable under the EP Regulations (reg 117 and reg 124). It also applies where the noise affects a place that is not a noise sensitive area defined in the EP Regulations.

⁸ The EP Regulations will prescribe some noise sensitive areas where noise limits apply. These include childcare centres, kindergartens, primary and secondary schools; and tourist establishments, caravan parks and camping grounds (in defined rural areas only). The noise limits at childcare centres, kindergartens, primary and secondary schools only apply to these noise sensitive areas during their normal operating hours.

Note: The GED and unreasonable noise in section 166 of the EP Act apply independently. However, meeting the GED can help you to meet the regulatory noise limits.

Getting help to manage noise – You can get a noise and vibration impact assessment to help you manage noise or predict the effects of implementing noise and vibration controls you plan to use. You can engage an acoustic consultant to help you do this.

11. Where to go for more help



1300 EPA VIC (1300 372 842)

epa.vic.gov.au/for-business – Some helpful general publications include:

- [*Assessing and controlling risk – A guide for business*](#) (publication 1695) – how to manage risks, using a four-step process.
- [*Self-assessment tool for small business*](#) (publication 1812) – check what actions you can take to manage the risks of your business causing harm to people and the environment.
- [*Supporting you to comply with the general environmental duty*](#) (publication 1741.1) – information about the general environmental duty, state of knowledge and the role of industry guidance.
- [*Fact sheet: Engaging consultants*](#) (publication 1702) – information about engaging consultants to identify and understand hazards and select appropriate control measures.

Note: Some EPA publications haven't been updated to reflect changes which take effect on 1 July 2021. Guidance should be viewed as general in nature and not a substitute for obtaining legal advice.

[Municipal Association of Victoria \(mav.asn.au\)](http://mav.asn.au) – for further information about resources, training and opportunities that may be relevant to your council.

[WorkSafe Victoria \(worksafe.vic.gov.au\)](http://worksafe.vic.gov.au) – for guidance and advice relating to health and safety at your workplace, including storing, handling and transporting dangerous goods.

[Victorian Building Authority \(vba.vic.gov.au\)](http://vba.vic.gov.au) – for information about Victoria's building regulatory framework.

[Department of Environment, Land, Water and Planning \(planning.vic.gov.au/guide-home/using-victorias-planning-system\)](http://planning.vic.gov.au/guide-home/using-victorias-planning-system) – for more information about Victoria's planning system.

[VicRoads \(vicroads.vic.gov.au\)](http://vicroads.vic.gov.au) – for more information about Victoria's road regulatory framework.

Appendix A: Action plan example

Use this template to list actions you can take to improve the way you control risks.

Key focus area	Action required	Objective	Action owner (who)	Target completion date	Date action reviewed	Additional comments (post review)
<i>For example, B</i>	<i>For example, Review EPA Liquid storage and handling guideline</i>	<i>Improve the way liquids are stored on site and spill containment.</i>	<i>Danica</i>	<i>03/08/2021</i>		

Key focus areas:

A: Understanding the preventative laws	B: Documentation and operational procedures	C: Identification of hazards and risks If any of the following apply, please specify: C(i): Identification of air pollution and odour C(ii): Identification of unreasonable and aggravated noise C(iii): Identification of water pollution (including stormwater)
D: Assessing hazards and risks	E: Managing risks of harm	F: Monitoring risks of harm
G: Reporting notifiable incidents	H: Management of contaminated land	I: Managing waste(s) (including disposal)
J: Permissions for activities	K: Storage of flammable or hazardous material(s)	L: Staff consultation and training and/or community engagement

Appendix B: Prescribed permission activities

If you undertake any of the activities below, there are specific things you must do to comply with the law. This includes applying for the relevant permission and paying a fee (if applicable). This is a summary of the activity types listed in Schedule 1. See **Schedule 1** and **Part 3.5** of the EP Regulations for further detail on the prescribed permission activities and other regulations relating to permissions, including prescribed exemptions.

Legend -

Environment protection levy applies	⊕ Waste levy applies	▨ Financial assurance may be required	✱ Council issued permit
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Waste treatment, disposal, transport and recycling		
Reportable priority waste management ⊕▨	Other waste treatment incineration	Other waste treatment – e-waste more than 500 tonnes
Other waste treatment – e-waste more than 500 tonnes or less	Sewage treatment	Industrial wastewater treatment
Industrial wastewater treatment	Landfills – excluding municipal landfills servicing less than 5000 people ⊕▨	Municipal landfills servicing less than 5000 people
Disposal to land	Organic waste processing – large	Organic waste processing – small
Waste to energy	Waste tyre storage – large	Waste tyre storage – small
Reportable priority waste (transport) – high risk	Reportable priority waste (transport) – other	Transporting waste into Victoria
Transporting waste out of Victoria	Waste and resource recovery – large ▨	Waste and resource recovery – medium ▨
Waste and resource recovery – small	Reclaimed wastewater supply or use	Biosolids supply or use
Supply or use of reportable priority waste	Containment of Category D waste soil	Discharge or deposit of waste to aquifer
Temporary onsite waste treatment	Onsite wastewater management systems ✱	Temporary storage – biomedical waste
Temporary storage – asbestos	Temporary storage – designated waste	
Primary industry and allied operations		
Animal industries – waste not solely to land	Livestock saleyards or holding pens – waste solely to land	Livestock saleyards or holding pens – waste not solely to land
Fish farms		

Extractive industry and mining		
Extractive industry and mining		
Animal derived by-products and food		
Abattoirs	Rendering	Animal skin tanning works
Seafood processing	Petfood processing	Food processing
Food processing	Milk processing	Edible oil or fat processing
Beverage manufacturing		
Textiles		
Textile works		
Wood and wood derivatives		
Timber preserving works	Fibreboard works	Paper pulp mills
Chemical works	Coal processing	Oil or gas refining
Bulk storage ☒	Container washing	
Non-metallic minerals		
Cement works	Bitumen or asphalt batching	Ceramics
Mineral wool works	Glass works – manufacturing	Glass works – large reprocessing
Glass works – small reprocessing		
Metals and engineering		
Primary metallurgical	Metal melting	Metal galvanising
Metal finishing	Can and drum coating	Vehicle assembly
Printing		
Printing		
Utilities		
Power generation	Carbon geosequestration	Water desalination
Others		
General discharges or emissions to the atmosphere	Contaminated sites – onsite soil retention ☒	Road tunnel ventilation systems
Operation outside of hours or extended operations	Conducting more than six outdoor concerts	Dry-cleaning
Receiving waste acid sulphate soil for treatment		